
**FOOD AND NUTRITION SERVICES CERTIFICATION
CLAIMS
Intentional Program Violation (IPV) Disqualifications**

**FNS 825 Intentional Program Violation (IPV) Disqualifications
Change #2-2010
June 1, 2010**

825.01 DISQUALIFICATION PENALTIES

- A. Apply the following disqualification penalties for Intentional Program Violations (IPV):
1. **First Offense - 12 Months.** Enter "12" in the Disqualification (DQ) Period field on the Disqualification Detail screen in EPICS.
 2. **Second Offense – 24 Months.** Enter "24" in the DQ Period field on the Disqualification Detail screen in EPICS.
 3. **Third Offense - Permanent Disqualification.** Enter "99" in the DQ Period field on the Disqualification Detail screen in EPICS for permanent disqualification.
 4. **24 Months Disqualification.** – First court conviction of using or receiving FNS in a transaction involving the sale of a controlled substance.
 5. **Permanent Disqualification** – Second court conviction of using or receiving FNS in a transaction involving the sale of a controlled substance.
 6. **Permanent Disqualification.** – Court conviction of trafficking (including drugs) involving \$500.00 or more. Enter "99" in the DQ Period field on the Disqualification Detail screen in EPICS for permanent disqualification.
 7. **Permanent Disqualification.** – First-time court finding of purchasing firearms, ammunition, or explosives with FNS. Enter "99" in the DQ Period field on the Disqualification Detail screen in EPICS for permanent disqualification.
 8. **Ten-year Disqualification.** - First or second offense of fraudulent misrepresentation of identity or residence in order to receive or attempt to receive multiple FNS.

NOTE: A false statement or misrepresentation is needed to establish this disqualification. The receipt of multiple benefits is not required; the act of fraud is complete when the fraudulent statement is made. This determination can be made by an Administrative Disqualification Hearing (ADH) or a court finding.

Enter "97" in the DQ Period field on the Disqualification Detail screen in EPICS for this offense.

9. **Permanent Disqualification.** - Third or subsequent offense of fraudulently misrepresenting identity or residence in order to receive or attempt to receive multiple FNS. Enter "99" in the DQ Period field on the Disqualification Detail screen in EPICS for permanent disqualification.

Base each disqualification penalty on the total number of offenses, regardless of the length of the disqualification assigned to prior offenses.

NOTE: Count all offenses which occurred prior to April 1, 1983, as a first offense.

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Impose the next level of disqualification when an individual commits a second or third IPV after proper notice of all prior disqualifications. Do not impose a higher level disqualification when the individual commits an IPV prior to proper notification of a prior disqualification(s).

EXAMPLE 1: An individual was found guilty of an IPV in an administrative disqualification hearing on June 5, 2004. This was the individual's first offense. In February 2005, the individual signed a DSS-8588, Waiver of an Administrative Disqualification Hearing, admitting to a second IPV for an overissuance for the period of January 2004 through May 2004. Since the second offense occurred prior to the first finding of an IPV, a second disqualification cannot be imposed.

EXAMPLE 2: An individual was found guilty of an IPV in an ADH on June 3, 2004. This was the individual's first offense. On February 3, 2005 the individual signed a Waiver of ADH admitting to a second IPV for an overissuance for the period of August 2004 through December 2004. Because the second offense occurred after the first finding of an IPV, the second disqualification must be imposed.

10. The judge decides the length of disqualification for participants found guilty of an IPV through the court system. However, the period imposed cannot be shorter than the prescribed periods listed in Section 825.01, A, 1-7.
- B. The following disqualification penalties apply to fraud offenses determined before October 23, 1996:
1. **First Offense - 6 Months.**
Second Offense - 12 Months.
Third Offense - Permanent Disqualification.
 2. **Permanent Disqualification** - A second-time court finding of purchasing illegal drugs with FNS; or a first-time court finding of purchasing firearms, ammunition, or explosives with FNS.

825.02 DISQUALIFIED RECIPIENT MATCH WITH OTHER STATES

North Carolina performs a quarterly match in EPICS to identify individuals and creates a report for active cases that have been disqualified in other states as well as North Carolina. This report FRD-550, Quarterly Report of Active Recipients with Matches on DRS Files, is available in NCXPTR. Disqualifications from other states are entered in EPICS monthly. North Carolina disqualification information is available immediately after being keyed. Use EPICS to determine if a recipient or applicant has been disqualified. Select 5 from EPICS main menu and key the SSN of the applicant or person being investigated. This will show both North Carolina and out of state disqualifications. Complete at application, the beginning of an investigation, and prior to beginning disqualification procedures.

- A. When EPICS identifies a FNS unit member with a current out-of-state disqualification:
1. Contact the other state for verbal and written verification of the status of the disqualification or any outstanding claims.
 2. Disqualify the FNS unit member for any remaining months in the DQ period if he agrees with the other state's verbal verification of the disqualification.

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3. Obtain the written verification from the other state for possible fair hearing purposes.
- B. A disqualified recipient is required to report any previous or current disqualification at application. The FNS unit member with an out-of-state disqualification match may request a fair hearing to contest the length of the disqualification or the adverse action. The member cannot request a hearing to challenge the fact that there is an out-of-state disqualification.
1. If the FNS unit member disagrees with the out-of-state disqualification, do not disqualify the FNS unit member without written verification of the disqualification. Do not pend an expedited service application approved for emergency benefits for written verification of the disqualification. Do not delay an application beyond the processing due date while awaiting the written verification. Process the application with the received verifications.
- NOTE:** It is the FNS unit member's responsibility to report any current out-of-state disqualification. Establish a client responsible claim for any period of time the FNS unit member was under a disqualification penalty but received benefits in North Carolina.
- NOTE:** If a disqualification is incorrectly imposed, correct EPICS by doing a "key change" to correct the information on the disqualification record.
- EXAMPLE:** A 12 month disqualification was imposed for a first offense and it was later discovered that a 24-month penalty should have been imposed because there was already a first offense recorded in EPICS. Counties must not re-notice the individual nor add additional time to the DQ period imposed in error. The only action that can be taken is to correct the record in EPICS by changing the first offense to a second offense. Leave the disqualification period as 12 months.
- There must be close communication between the Program Integrity Investigator and the Income Maintenance Caseworker. The eligibility record should be flagged as to the correct length of the DQ period and the fact that EPICS may show a time period contradictory to the amount of time the individual will actually be disqualified.
- EXAMPLE:** The individual should have been disqualified for 24 months but was incorrectly disqualified for 12 months. Individual was notified that the disqualification would be for 12 months. County later discovers the error and corrects EPICS from 12 to 24 months. Caseworker does EPICS inquiry at next review. The individual should be disqualified for 12 months only, even if the 24-month period has not passed.
2. The Food Stamp Information System (FSIS) allows an override on the DSS-8590, Client Record, process when contested out-of-state disqualification or a disqualification keyed incorrectly is encountered. When FSIS highlights the disqualified individual, re-enter the "I" in field 80 K. This overrides the edit and allows the individual to be included in the certification.
- C. Contact Economic and Family Services/Program Integrity at (919) 334-1100 for questions or problems with an out of state disqualification.

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825.03 ESTABLISHING AN IPV DISQUALIFICATION

An IPV disqualification can be pursued even when a claim will not be established, unless the violation is trafficking. There are four methods of establishing an IPV Disqualification. Two methods are administrative, and two involve Criminal Court. Each county must consult with the local District Attorney to establish the criteria to define which cases will be handled administratively, and which cases will be prosecuted. Base criteria on factors such as, the number of IPV acts, and the amount of the claim. Do not consider a client's ability to pay. Selective prosecution is not allowed. The four methods to establish an IPV are:

- A. Administrative Disqualification Hearing (ADH). See Section 710, Administrative Disqualification Hearings, regarding the rules and guidelines for an ADH.
- B. Waiver of ADH, DSS-8588. This form is the recipient's consent to disqualification whether or not they admit guilt. See Section 710.06. Do not discuss the Waiver of ADH with a recipient that meets your county's criteria for criminal prosecution.
- C. Disqualification Consent Agreement:
 - 1. Must be handled by the District Attorney's Office in conjunction with deferred prosecution. Refer to Figure 825-1.
 - 2. Requires prior notice of the disqualification be given to the recipient.
 - 3. Must be included with the deferred prosecution because deferred prosecution is not an admission or finding of guilt.
 - 4. Must be signed by a DA's officer, Defendant, Defense Attorney, Presiding Judge, and a representative of the county department of social services.
 - 5. Enter a disqualification only when a deferred prosecution case includes a Disqualification Consent Agreement.

NOTE: A court case adjudicated with deferred prosecution must include a DCA as part of the judgement to establish an IPV.

- A. Court Judgments
 - 1. Obtain a copy of the court judgment as soon as possible following a guilty verdict.
 - 2. Follow the instructions regarding disqualification using the timelines in 825.04.
 - 3. A judge may impose a longer period of disqualification than stated in 825.01. Follow the judge's order regarding the length of disqualification.

825.04 IMPOSING THE DISQUALIFICATION

Impose the disqualification the first calendar day of the appropriate month. Use the following deadlines. See Section 820, for instructions regarding the Notice of Disqualification. Do not delay the disqualification because the individual found guilty of an IPV is not receiving or is ineligible for FNS.

- A. Begin the disqualification effective the date ordered by the court. Notice of Adverse Action is not required.

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- B. Impose the disqualification effective the first day of the month following the date of the court order when the court orders disqualification but does not specify a start date. Notice of Adverse Action is not required.
- C. Impose the disqualification effective the first day of the month following the date of the court order when the court finds the individual guilty but does not address disqualification. Notice of Adverse Action is not required.
- D. The client has 15 calendar days from the date of receipt of the ADH hearing decision to request a State Level Hearing. Allow the 15 days **before** applying the disqualification penalty. Begin the disqualification the month following the month the 15 days expire.

EXAMPLE: Hearing held and guilty decision made on November 23. Notice of hearing decision sent on November 23. Receipt for certified mail was signed November 25. Wait 15 calendar days from the date the receipt was signed to see if the client requests a state appeal. Do not impose the disqualification until December 11, effective January 1. Notice of Adverse Action is not required. See Section 710.25, B for additional examples.

- E. Impose the disqualification effective the month following the month the client is notified of a disqualification due to signing the DSS-8588, Waiver of Administrative Disqualification Hearing.

EXAMPLE: A recipient signs a Waiver of an Administrative Disqualification Hearing on November 28. DSS-8587, Action taken of Waiver of Administrative Disqualification Hearing, is mailed November 29. Allow three (3) days for mail delivery. Impose the disqualification January 1. Notice of Adverse Action is not required. Notify the caseworker of the disqualification immediately to avoid an agency error overissuance.

825.05 DISQUALIFIED RECIPIENT RECORD

Use EPICS to track the disqualification of a FNS unit member found guilty of an IPV. EPICS maintains North Carolina disqualification data and forwards it to the Federal Disqualified Recipient Subsystem (DRS). Inquiry into EPICS reveals both North Carolina and out-of-state disqualifications. If an out-of-state disqualification appears in EPICS, do not re-enter this disqualification in EPICS. The disqualification record is already in the system. Enter disqualifications in EPICS only when the person disqualified has a valid SSN.

Delete a disqualification from EPICS when there is proof that the disqualified recipient died, or an appropriate court overrules a disqualification. Send a request to delete a disqualification on county letterhead and include the individual's name, SSN, and date of death to:

North Carolina Division of Social Services
Economic and Family Services/Program Integrity
325 N. Salisbury St.
2420 Mail Service Center
Raleigh, NC 27699-2420
Fax: (919) 334-1266

The request must include the investigator's and supervisor's signatures.

IMPORTANT: Retain all IPV files permanently or until there is evidence that the individual who was disqualified has died, even if the disqualification has been served. Retain the investigative file and the eligibility file. Normal record retention requirements do not apply to IPV files. Retain

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the original hard copy of the method used to determine the claim is an IPV. This includes but is not limited to: signed waivers, ADH officer's decision, DCA, or judge's orders.

825.06 DISQUALIFICATIONS INVOLVING DUAL PARTICIPATION

- A. The 10 year disqualification for dual participation applies when an applicant makes a false statement or representation regarding identity and/or residence in order to receive multiple food stamp benefits.

EXAMPLE 1: A person who lives, works, and receives FNS in South Carolina applies in North Carolina using an address that is not her residence. The applicant stated during the interview that she did not receive FNS from another state, and that she had not recently moved. Investigate fully as per Section 800. Pursue a 10 year disqualification and a claim if appropriate. The claim amount is the amount of benefits issued in North Carolina, if any.

EXAMPLE 2: A current North Carolina recipient applies for FNS using a false name and/or Social Security Number, or presents herself as another person. Investigate fully as per Section 800. Pursue a 10 year disqualification and establish a claim if appropriate. The claim amount is for the amount of erroneous benefits issued, if any.

- B. Moving to another state is not a reportable change for Simplified Reporting, Transitional Food and Nutritional Services, and SNAP households; however, prior to August 1, 2009 moving out of state was a reportable change for Standard and Simplified categories.
- C. For Semi-Annual Reporting or Simplified Reporting effective 9/1/2009 cases, moving to another state is not a reportable change. A Semi-Annual Reporting or Simplified Reporting effective 9/1/2009 household is required to report they are receiving FNS if they apply for FNS in their new residence state while still active in North Carolina. There is no claim unless benefits from both states are accessed by the recipient. The states involved determine which state will proceed with the claim.

EXAMPLE: A Semi-Annual household certified through August moves from North Carolina to Virginia on May 19. They apply for FNS in Virginia on May 25 while they are still receiving in North Carolina. The applicant reports to Virginia that no household member is currently receiving FNS. The Virginia application is processed, approved, and benefits from both states are accessed. Consider the months of May through August dual participation. Because the false statement was made in Virginia, they may pursue disqualification, and establish a claim. The North Carolina county involved has the option to pursue a claim should Virginia decline. Document that Virginia is not pursuing a claim or disqualification, investigate, and establish an IHE claim if appropriate. The claim amount is the amount of benefits received in North Carolina during dual participation. This is not a 10 year disqualification for North Carolina.

- D. The state the recipient left should establish claims for households required to report moving. Such claims are not subject to disqualification. North Carolina should assist the other state by providing any verification needed to establish their claim. The other state has the option to transfer the claim to NC.
- E. Investigate and obtain clear and convincing evidence of the applicant's "intent to deceive" before pursuing disqualification when dual participation does not include all household members.

EXAMPLE: A North Carolina applicant gets custody of 3 grandchildren who were living in Virginia. She applies for FNS, and is not aware that the children are still part of an active

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household in Virginia. Her application is approved. Because she did not have knowledge of the Virginia benefits, intent to deceive cannot be proven. Contact and assist Virginia in establishing a claim against the household the children left in Virginia. The claim should be in Virginia against the Virginia household.